

FOUNTAIN VALLEY AUTHORITY

(A Component Unit of the
City of Colorado Springs, Colorado)

FINANCIAL STATEMENTS

Including Independent Auditors' Report

As of and for the Years Ended
December 31, 2023 and 2022

FOUNTAIN VALLEY AUTHORITY

(A Component Unit of the
City of Colorado Springs, Colorado)

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Note: Immaterial differences may occur due to rounding



INDEPENDENT AUDITORS' REPORT

To Management and the Board of Directors
Fountain Valley Authority

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of Fountain Valley Authority, a component unit of the City of Colorado Springs, Colorado, which comprise the statements of net position as of December 31, 2023 and 2022, and the related statements of revenue, expenses and changes in net position, and cash flows for the years then ended, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Fountain Valley Authority, as of December 31, 2023 and 2022, and the changes in its net position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Fountain Valley Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fountain Valley Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is

higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fountain Valley Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fountain Valley Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Hoelting & Company, Inc.

Colorado Springs, Colorado
March 18, 2024

FOUNTAIN VALLEY AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and for the Years Ended December 31, 2023 and 2022
(Unaudited)

INTRODUCTION

The following Management's Discussion and Analysis serves as an introduction to the financial statements of Fountain Valley Authority ("Authority"). It is intended to be an objective and easily readable analysis of significant financial and operating activities and events for the fiscal years ended December 31, 2023 and 2022. It also provides an overview of the Authority's general financial condition and results of operations. The financial statements have been prepared in accordance with generally accepted accounting principles in the United States of America as applied to units of local government and promulgated by the Governmental Accounting Standards Board.

The Authority is a water authority, political subdivision and a public corporation of the State of Colorado. It was formed primarily to 1) construct and operate a water treatment plant for the purpose of treating water for its customers, and 2) operate a pipeline, the Fountain Valley Conduit ("Conduit"), that conveys raw water from the Pueblo Reservoir and Dam in Pueblo, Colorado to the water treatment plant located approximately 17 miles south of Colorado Springs, Colorado, and treated water from the water treatment plant to the Authority's customers. The customers of the Authority, each of which owns and operates a water system or joint utility system, are the City of Colorado Springs, the City of Fountain, Security Water District, Stratmoor Hills Water District and Widefield Water and Sanitation District.

FINANCIAL STATEMENTS

The Authority's annual report includes three financial statements with accompanying notes that are an integral part of these financial statements. The financial statements include: 1) Statements of Net Position, 2) Statements of Revenues, Expenses and Changes in Net Position and 3) Statements of Cash Flows. These statements provide both long-term and short-term information about the overall status of the Authority. They are presented to demonstrate the extent the Authority has met its operating objectives efficiently and effectively using all the resources available and whether the Authority can continue to meet its objectives in the foreseeable future. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in accrual accounting. Comparative total data for prior years has been presented in order to provide an understanding of changes in the Authority's financial position and operations.

Statements of Net Position - This statement reports net position as the difference between 1) assets and deferred outflows of resources and 2) liabilities and deferred inflows of resources as of the end of each fiscal year. Assets are separated into current and noncurrent categories and are reported in the order of liquidity. Deferred outflows of resources are the consumption of net assets in one period that are applicable to future periods. Liabilities are separated into current and noncurrent categories. Deferred inflows of resources are the acquisition of net assets that are applicable to future reporting periods. The components of net position are classified as net investment in capital assets, restricted and unrestricted.

Statements of Revenues, Expenses and Changes in Net Position - This statement measures the activities for the year and can be used to determine whether the rates, fees and other charges are adequate to recover expenses. All revenues and expenses are accounted for in this statement for the years ended December 31.

Statements of Cash Flows - This statement reports all cash receipts and payments summarized by net changes in cash from operating, noncapital financing, capital and related financing and investing activities for the years ended December 31. This statement is prepared using the direct method, which reports gross cash receipts and payments and presents a reconciliation of operating income to net cash provided by operating activities. This statement also separately lists the noncash investing, capital and related financing activities.

FOUNTAIN VALLEY AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and for the Years Ended December 31, 2023 and 2022
(Unaudited)

Notes to the Financial Statements - Notes to the financial statements provide additional detailed information and required disclosure in support of the financial statements.

CONDENSED FINANCIAL STATEMENTS

Condensed financial statements with comparative information as of December 31:

Condensed Statements of Net Position

	2023	2022	Variance	Percent Variance
Assets				
Current	\$ 17,975,476	\$ 12,567,559	\$ 5,407,917	43.0%
Noncurrent:				
Other	1,595,438	2,009,497	(414,059)	-20.6%
Capital Assets, net	51,475,342	50,297,531	1,177,811	2.3%
Total Noncurrent Assets	53,070,780	52,307,028	763,752	1.5%
Total Assets	\$ 71,046,256	\$ 64,874,587	\$ 6,171,669	9.5%
Liabilities				
Current	\$ 769,425	\$ 933,884	\$ (164,459)	-17.6%
Noncurrent	—	196,113	(196,113)	-100.0%
Total Liabilities	769,425	1,129,997	(360,572)	-31.9%
Net Position				
Net Investment in Capital Assets	51,279,229	49,916,511	1,362,718	2.7%
Restricted	1,595,438	2,009,497	(414,059)	-20.6%
Unrestricted	17,402,164	11,818,582	5,583,582	47.2%
Total Net Position	70,276,831	63,744,590	6,532,241	10.2%
Total Liabilities and Net Position	\$ 71,046,256	\$ 64,874,587	\$ 6,171,669	9.5%

Capital assets, net increased approximately \$1,178,000 or 2.3% from the prior year primarily due to increases in plant in service of approximately \$812,000 and a decrease of \$466,000 in accumulated depreciation related to capital projects being completed. Current liabilities decreased by approximately \$164,000 or 17.6% from the prior year primarily due to a decrease in accounts payable of \$168,000. The reduction of \$196,113 or 100% in noncurrent liabilities was due to this amount moving to current liabilities related to the Colorado Water Resources and Power Development Authority loan. As a result of these activities, net investment in capital assets increased approximately \$1.4 million or 2.7%.

FOUNTAIN VALLEY AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and for the Years Ended December 31, 2023 and 2022
(Unaudited)

Condensed Statements of Revenues, Expenses and Changes in Net Position

	2023	2022	Variance	Percent Variance
Operating Revenues	\$ 13,140,512	\$ 13,198,202	\$ (57,690)	-0.4%
Operating Expenses	6,747,721	5,968,335	779,386	13.1%
Operating Income	6,392,791	7,229,867	(837,076)	-11.6%
Nonoperating Revenues, net	139,450	1,228,601	(1,089,151)	-88.6%
Change in Net Position	6,532,241	8,458,468	(1,926,227)	-22.8%
Net Position, January 1	63,744,590	55,286,122	8,458,468	15.3%
Net Position, December 31	<u>\$ 70,276,831</u>	<u>\$ 63,744,590</u>	<u>\$ 6,532,241</u>	10.2%

Operating revenues decreased by \$57,690 or 0.4% in 2023. This decrease is primarily due to a decrease in conveyance revenue of \$2.6 million that was offset by an increase in revenue from partner billing for operations and maintenance of \$1.2 million, and an increase in revenue from partner billings for capital projects of \$1.4 million.

Operating expenses increased by \$779,386 or 13.1% in 2023. This increase is primarily due to increases in maintenance expense of \$822,000 and purchase power, gas and water expense of \$60,000, offset by decreases in production and treatment of \$95,000 and transmission and distribution of \$160,000.

Nonoperating revenues decreased approximately \$1.1 million or 88.6%, which was primarily driven by a decrease in miscellaneous revenues, derived from the end of the conveyance contract, of \$1.4 million.

Water conveyance decreased by approximately 628 million gallons from the prior year. This decrease is primarily due to the scheduled system outage for maintenance and repair.

FOUNTAIN VALLEY AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and for the Years Ended December 31, 2023 and 2022
(Unaudited)

CAPITAL ASSETS AND TOTAL LONG-TERM DEBT

Capital assets and total long-term debt with comparative information as of December 31:

CAPITAL ASSETS

	2023	2022	Variance	Percent Variance
Plant in service	\$ 17,431,978	\$ 17,218,382	\$ 213,596	1.2%
Property under leases	75,569,035	74,971,048	597,987	0.8%
Construction work in progress	744,397	844,114	(99,717)	-11.8%
Accumulated depreciation	(42,270,068)	(42,736,013)	465,945	1.1%
Total Capital Assets (net of accumulated depreciation)	<u>\$ 51,475,342</u>	<u>\$ 50,297,531</u>	<u>\$ 1,177,811</u>	<u>2.3%</u>

Capital asset projects during the current year include improvements to facilities and infrastructure and replacements related to the leased assets.

TOTAL LONG-TERM DEBT

	2023	2022	Variance	Percent Variance
Long-term loan	<u>\$ 196,113</u>	<u>\$ 381,020</u>	<u>\$ (184,907)</u>	<u>-48.5%</u>
Total Long-Term Debt	<u>\$ 196,113</u>	<u>\$ 381,020</u>	<u>\$ (184,907)</u>	<u>-48.5%</u>

The Authority assessed its aging infrastructure and has identified and planned projects for needed replacements. In 2020, the Authority established a Projects Fund reserve account to fund these projects in future years in lieu of issuing debt. The Projects Fund balance was \$10,500,071 and \$6,416,623 as of December 31, 2023 and 2022, respectively.

Use of the project fund is governed by a "Projects Fund Guidelines" established by the Board of Directors ("Board") in 2022. An accrual of \$55 million will be targeted and monitored by the Board through annual and long term planning processes. This target was established and based in the Fountain Valley Water Treatment Plan Report and may be adjusted by the Board as necessary.

FINANCIAL HIGHLIGHTS AND OUTLOOK

The Authority's overall financial position remains strong as of December 31, 2023 and for the year then ended. Operating revenues and expenses in 2024 are anticipated to be similar compared to 2023.

FOUNTAIN VALLEY AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and for the Years Ended December 31, 2023 and 2022
(Unaudited)

CONTACTING THE AUTHORITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, customers, investors, creditors and other financial users with a general overview of the Authority's finances. If you have questions about this report or need additional financial information, contact the Accounting Department of Colorado Springs Utilities, P.O. Box 1103, Mail Code 929, Colorado Springs, CO 80947-0929.

FOUNTAIN VALLEY AUTHORITY
STATEMENTS OF NET POSITION
For the Years Ended December 31, 2023 and 2022

	2023	2022
Assets		
Current Assets		
Cash and cash equivalents-unrestricted	\$ 15,860,782	\$ 10,634,307
Accounts receivable	1,786,227	1,662,554
Inventories	328,437	269,382
Prepaid expenses	30	1,316
Total Current Assets	17,975,476	12,567,559
Noncurrent Assets		
Cash and cash equivalents-restricted	1,595,438	2,009,497
Capital assets:		
Land	65,147	65,147
Plant in service	92,935,866	92,124,283
Construction work in progress	744,397	844,114
Accumulated depreciation	(42,270,068)	(42,736,013)
Total Capital Assets (net of accumulated depreciation)	51,475,342	50,297,531
Total Noncurrent Assets	53,070,780	52,307,028
Total Assets	\$ 71,046,256	\$ 64,874,587
Liabilities		
Current Liabilities		
Accounts payable	\$ 573,133	\$ 741,081
Accrued interest	179	7,896
Current portion of loan payable	196,113	184,907
Total Current Liabilities	769,425	933,884
Noncurrent Liabilities		
Loans payable	—	196,113
Total Liabilities	769,425	1,129,997
Net Position		
Net investment in capital assets	51,279,229	49,916,511
Restricted	1,595,438	2,009,497
Unrestricted	17,402,164	11,818,582
Total Net Position	70,276,831	63,744,590
Total Liabilities and Net Position	\$ 71,046,256	\$ 64,874,587

FOUNTAIN VALLEY AUTHORITY
STATEMENTS OF REVENUES, EXPENSES
AND CHANGES IN NET POSITION
For the Years Ended December 31, 2023 and 2022

	2023	2022
Operating Revenues		
Conveyance charges	\$ —	\$ 2,619,636
Water treatment charges	13,140,512	10,578,566
Total Operating Revenues	13,140,512	13,198,202
Operating Expenses		
Production and treatment	1,961,069	2,056,294
Purchased water for resale	499,141	439,369
Transmission and distribution	411,576	571,999
Maintenance	1,689,593	867,650
Administration and general	875,252	819,363
Depreciation	1,311,090	1,213,660
Total Operating Expenses	6,747,721	5,968,335
Operating Income	6,392,791	7,229,867
Nonoperating Revenues (Expenses)		
Investment income	144,351	1,005
Other revenues	1,242	1,437,716
Other expenses	—	(189,373)
Interest expense	(6,143)	(20,747)
Total Nonoperating Revenues (Expenses)	139,450	1,228,601
Change in Net Position	6,532,241	8,458,468
Total Net Position, January 1	63,744,590	55,286,122
Total Net Position, December 31	\$ 70,276,831	\$ 63,744,590

The accompanying notes are an integral part of these statements.

FOUNTAIN VALLEY AUTHORITY
STATEMENTS OF CASH FLOWS
For the Years Ended December 31, 2023 and 2022

	2023	2022
Cash Flows from Operating Activities		
Receipts from customers and users	\$ 13,016,839	\$ 13,660,293
Other cash receipts	(5,680,112)	34,422
Payments to suppliers	1,242	(5,274,202)
	7,337,969	8,420,513
Net Cash Provided by Operating Activities		
	—	—
Cash Flows from Capital and Related Financing Activities		
Capital expenditures	(2,472,423)	(1,083,241)
Repayment of long-term debt	(184,907)	(173,700)
Interest payments on long-term debt	(12,573)	(25,002)
	(2,669,903)	(1,281,943)
Net Cash Used in Capital and Related Financing Activities		
	—	—
Cash Flows from Investing Activities		
Interest received on investments	144,350	1,006
	144,350	1,006
Net Cash Provided by Investing Activities		
	—	—
Increase in Cash and Cash Equivalents	4,812,416	7,139,576
Cash and Cash Equivalents, January 1	12,643,804	5,504,228
Cash and Cash Equivalents, December 31	\$ 17,456,220	\$ 12,643,804
Reconciliation of Cash and Cash Equivalents to the Statements of Net Position:		
Cash and cash equivalents	\$ 15,860,782	\$ 10,634,307
Restricted cash and cash equivalents	1,595,438	2,009,497
Total Cash and Cash Equivalents	\$ 17,456,220	\$ 12,643,804

The accompanying notes are an integral part of these statements.

FOUNTAIN VALLEY AUTHORITY
STATEMENTS OF CASH FLOWS
For the Years Ended December 31, 2023 and 2022

	2023	2022
Reconciliation of operating income to net cash provided by operating activities		
Operating income	\$ 6,392,791	\$ 7,229,867
Adjustments to operating income:		
Depreciation	1,311,090	1,213,660
Other revenue	1,242	34,422
(Increase) Decrease in Assets		
Accounts receivable	(123,673)	3,081,727
Inventories	(59,055)	(31,174)
(Decrease) in Liabilities		
Accounts payable	(184,426)	(488,353)
Unearned revenue	—	(2,619,636)
Net Cash Provided by Operating Activities	\$ 7,337,969	\$ 8,420,513
Noncash Investing, Capital and Related Financing Activities:		
Adjustment of lease balance	\$ —	\$ (1,403,294)
Adjustment of capital asset	16,478	(177,769)
Noncash acquisition of capital assets (change in incurrence of accounts payable)	16,478	(11,604)

The accompanying notes are an integral part of these statements.

FOUNTAIN VALLEY AUTHORITY

NOTES TO FINANCIAL STATEMENTS

As of and for the Years Ended December 31, 2023 and 2022

NOTE 1 - FINANCIAL REPORTING ENTITY

Fountain Valley Authority (“Authority”) is a water authority, political subdivision and a public corporation of the State of Colorado. It was formed July 10, 1979, pursuant to the constitution and to statutes of the State of Colorado. The City of Colorado Springs (“City”), the City of Fountain, Security Water District, Stratmoor Hills Water District and Widefield Water and Sanitation District represent the member governments and customers of the Authority. Each customer of the Authority owns and operates a water system or joint utility system.

The Authority is a component unit of the City. The accompanying financial statements present only the Authority. The financial statements do not purport to, and do not present the financial position of the City or other member governments of the Authority. The Authority has no component units.

The Authority was formed to finance, construct and operate a water treatment plant for the purpose of treating raw water received through the Fountain Valley Conduit (“Conduit”) pursuant to the Conveyance Service Subcontract with the Southeastern Colorado Water Conservancy District (“District”) and delivering such treated water to its customers. The water is delivered to the water treatment plant and then to the customers by means of the Conduit primarily pursuant to a contract dated July 10, 1979 between the United States Department of the Interior, Bureau of Reclamation (“Bureau”) and the District for conveyance service from the Conduit.

The Authority treats the water delivered to the water treatment plant on behalf of the Authority’s customers and charges its customers for that water treatment. In addition, the Authority charges its customers for services other than water treatment associated with 1) the Establishing Contract between the Bureau and the District, dated January 21, 1965, for repayment of reimbursable costs of the Fryingpan-Arkansas (“Fry-Ark”) Project and 2) the Conveyance Service Contract dated August 22, 1985 between the Authority and the District for transfer of operations of the Conduit.

Most of the water delivered to the water treatment plant on behalf of the customers is Fry-Ark water purchased by the customers from the District. Fry-Ark water supplied by the District to the customers is billed through the Authority; the District pays the monies it receives from Fry-Ark water to the Bureau. Each customer’s allocated share in the capacity of the Conduit is expressed in acre-feet and as a percentage, as set forth below (at full capacity):

	<u>Acre-Feet⁽¹⁾</u>	<u>Percentage</u>
City of Colorado Springs	14,353	71.41%
City of Fountain	2,000	9.95%
Security Water District	1,646	8.19%
Widefield Water and Sanitation District	1,500	7.46%
Stratmoor Hills Water District	601	2.99%
Total	<u>20,100</u>	<u>100.00%</u>

⁽¹⁾ 1 acre foot = 325,851 gallons

The Authority is under the direction of a Board of Directors (“Board”) or (“Directors”) consisting of eight persons appointed by the member governments they represent for three year terms. Individuals may serve as Directors for consecutive terms without limit. The Establishing Contract specifies that the Board is made up of four members designated by the City, one designated by the City of Fountain, one designated by the Security Water District, one designated by the Stratmoor Hills Water District and one designated by the Widefield Water and Sanitation District.

Any action by the Authority requires the affirmative vote of no less than five Directors. In the event all of the members of the Authority are present and there is a tie vote on a matter being considered for action, the

FOUNTAIN VALLEY AUTHORITY

NOTES TO FINANCIAL STATEMENTS

As of and for the Years Ended December 31, 2023 and 2022

Establishing Contract provides that a “weighted vote” may be taken and each Director’s vote will be given the proportion which “the total amount of water contributed to the Authority by the government appointing such Director divided by the number of Directors appointed by such government” bears to “the total amount of all water contributed to the Authority by all governments.”

Colorado Springs Utilities (“Utilities”), created by the home rule charter of the City, consists of a water system and other systems designated in accordance with the charter of the City. The Authority and Utilities entered into a management agreement in which Utilities agreed to provide all necessary personnel for the operation and maintenance of the Conduit, its pumping stations and the water treatment plant. In addition, Utilities agreed to provide all of the services required for the operation and maintenance of the Conduit pursuant to the terms of the Conveyance Service Subcontract. All of the costs incurred by Utilities in providing the necessary personnel, equipment and facilities for the performance of the obligations assumed by Utilities are reimbursed by the Authority pursuant to billings by Utilities on a monthly basis.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

BASIS OF ACCOUNTING

The Authority’s accounting records are maintained and the accompanying financial statements have been prepared in accordance with generally accepted accounting principles in the United States of America (“U.S. GAAP”) as applied to units of local government and promulgated by the Governmental Accounting Standards Board (“GASB”). Consolidated financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Conveyance and water treatment charges are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period.

RECENT ACCOUNTING PRONOUNCEMENTS

GASB Statement No. 87, *Leases* (“GASB 87”) is effective for fiscal years beginning after June 15, 2021. GASB 87 requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The Authority adopted GASB 87 effective January 1, 2022.

GASB Statement No. 96, *Subscription-Based Information Technology Arrangements* (“GASB 96”) is effective for fiscal years beginning after June 15, 2022. GASB 96 defines subscription-based information technology arrangements (“SBITAs”), establishes that the SBITAs results in a right-to-use subscription asset and a corresponding subscription liability and provides the capitalization criteria for outlays related to SBITAs. The Authority had no SBITAs as of December 31, 2023.

GASB Statement No. 102, *Certain Risk Disclosures* (“GASB 102”) is effective for fiscal years beginning after June 15, 2024. GASB 102 requires disclosures of essential information about risks related to vulnerabilities due to certain concentrations or constraints. GASB 102 defines concentration as a lack of diversity related to an aspect of a significant inflow of resources or outflow of resources and constraint as a limitation imposed by an external party or by formal action from the highest level of decision-making authority. The Authority is currently assessing the adoption of GASB 102 and the impact it will have on the financial statements.

FOUNTAIN VALLEY AUTHORITY
NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended December 31, 2023 and 2022

USE OF ESTIMATES

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results may differ from those estimates.

FINANCIAL STATEMENT PRESENTATION

Comparative total data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the reporting entity's financial position and operations.

DEPOSITS

For purposes of the Statements of Cash Flows, cash and cash equivalents have original maturities of three months or less from the date of acquisition.

Authority's cash and cash equivalents are considered to be cash on hand and demand deposits.

RECEIVABLES AND PAYABLES

Accounts receivable as of December 31, 2023 and 2022, includes amounts due from customers and related parties. Accounts payable includes amounts payable to Utilities, a related party. Outstanding balances between the Authority and the City are reported as "Due to or Due from other City funds." Management does not believe an allowance for doubtful accounts is necessary at December 31, 2023 and 2022.

INVENTORIES AND PREPAID EXPENSES

Inventories are valued at average cost. The cost of inventories is recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid expenses in the financial statements.

RESTRICTED ASSETS

Authority's loan and lease agreements require the creation and funding of individual reserve funds. The loan agreement requires that monies be restricted in separate principal and interest retirement funds. Refer to Note 4 for more information on different reserve funds.

CAPITAL ASSETS

Plant is stated at cost. For constructed plant, cost includes contracted services, direct labor and materials. The cost of additions to plant and replacement units of property in excess of \$5,000 are capitalized. Maintenance costs and replacement of minor items of property are charged to expense as incurred.

The Authority performed an assessment of its legal obligations to perform future asset retirement activities related to its tangible capital assets and determined there are no material obligations as of December 31, 2023 and 2022. An annual assessment will be performed, and any future material obligations will be recorded in the period they are identified.

FOUNTAIN VALLEY AUTHORITY

NOTES TO FINANCIAL STATEMENTS

As of and for the Years Ended December 31, 2023 and 2022

Depreciation is provided by the straight-line method based on estimated service lives of the various assets ranging from 1.75% to 16.67% per annum. The plant consists of a pipeline, pumping stations and storage reservoirs that originate at the Pueblo, Colorado reservoir and are used to convey water to and from the treatment plant.

UNEARNED REVENUE

The Authority receives payments for conveyance service in advance of rendering the service. This revenue is recognized as unearned revenue in the year of receipt.

LEASE PAYABLE

Depreciation is provided by the straight-line method based on estimated service lives of the various assets ranging from 1.0% to 10.0% per annum.

COMPENSATED ABSENCES PAYABLE

Employees of Utilities operate and manage the water treatment plant, the conduit and associated pumping stations under an agreement with the Authority. The compensated absences payable for these employees is recorded as a liability by Utilities and not by the Authority. When these employees retire or terminate their employment with Utilities, the compensated absences payable would be paid by Utilities.

NET POSITION

Net Investment in Capital Assets - Represents capital assets net of accumulated depreciation and amortization and reduced by the outstanding balances of any notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets. Unspent related debt proceeds are not offset against net position.

Restricted - Represents restrictions placed on net position use through external constraints imposed by creditors, contributors, law or regulations of other governments, law through constitutional provisions or enabling legislation.

Unrestricted - Represents the net amount of the assets and liabilities that are not included in the determination of net investment in capital assets or the restricted component of net position.

REVENUES AND EXPENSES

The Authority distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the fund's ongoing operation. The sole operating revenues of the fund are conveyance and water treatment charges. Operating expenses include treatment, transmission, maintenance and administration expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. When an expense is incurred for purposes for which both restricted and unrestricted resources are available, it is the Authority's policy to use restricted resources first, then unrestricted resources as they are needed.

FOUNTAIN VALLEY AUTHORITY
NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended December 31, 2023 and 2022

NOTE 3 - DEPOSITS

DEPOSITS

The Colorado Public Deposit Protection Act requires that financial institutions pledge a single institution pool of collateral against all the uninsured public deposits it holds and the market value of the securities in the pool is required to be in excess of 102.0% of the financial institution's total uninsured public deposits. The financial institutions in which the Authority has deposits at the end of the year are authorized.

As of December 31, 2023 and 2022, the carrying amount of the Authority's cash deposits was \$17,456,220 and \$12,643,804, and the bank balances were \$18,051,845 and \$12,926,315, respectively. As of December 31, 2023 and 2022, respectively, a portion of the bank balance in the amount of \$17,801,845 and \$12,676,315 was collateralized as required by Colorado Statutes.

NOTE 4 - CASH AND CASH EQUIVALENTS

RECONCILIATION TO CASH AND CASH EQUIVALENTS

The deposits above reconcile to cash and cash equivalents reported on the Statements of Net Position as of December 31:

	2023		
	Current	Noncurrent	Total
Deposits and cash on hand	\$ 15,860,782	\$ 1,595,438	\$ 17,456,220
Total	\$ 15,860,782	\$ 1,595,438	\$ 17,456,220
	2022		
	Current	Noncurrent	Total
Deposits and cash on hand	\$ 10,634,307	\$ 2,009,497	\$ 12,643,804
Total	\$ 10,634,307	\$ 2,009,497	\$ 12,643,804

RESTRICTED CASH AND CASH EQUIVALENTS

Summary of restricted cash and cash equivalents as of December 31:

	2023	2022
Emergency Reserve Fund	\$ 127,480	\$ 127,357
Replacement Reserve Fund	135,609	548,090
Operations and Maintenance Expense Reserve Fund	1,250,000	1,250,000
Principal and Interest Retirement Fund, Loans	82,349	84,050
Total Restricted Cash and Cash Equivalents	\$ 1,595,438	\$ 2,009,497

FOUNTAIN VALLEY AUTHORITY

NOTES TO FINANCIAL STATEMENTS

As of and for the Years Ended December 31, 2023 and 2022

EMERGENCY RESERVE AND REPLACEMENT RESERVE FUND

The Authority has fulfilled its obligation under the Conveyance Service Subcontract to set aside cash in an Emergency Reserve Fund. Also under the Conveyance Service Subcontract, the Authority is required to make \$14,000 annual deposits to the Replacement Reserve Fund. A \$14,000 deposit was made to the fund in February 2024 and in December 2022.

OPERATION AND MAINTENANCE EXPENSE RESERVE FUND

The Authority shall maintain an operations and maintenance reserve in an amount equal to three months of operation and maintenance expenses, excluding depreciation, of the water system as set forth in the annual budget for the current fiscal year. The operations and maintenance reserve was \$1,250,000 for December 2023 and 2022. This amount along with any unrestricted cash was in excess of the above requirement in 2023.

PRINCIPAL AND INTEREST RETIREMENT FUND, LOAN

This fund was established for the payment of the principal and interest on the loan with the Colorado Water Resources and Power Development Authority ("CWRPDA").

NOTE 5 - CAPITAL ASSETS

Capital assets activity for the year ended December 31, 2023:

	Balance January 1, 2023	Additions	Reductions	Balance December 31, 2023
Non-Depreciable Capital Assets				
Land	\$ 65,147	\$ —	\$ —	\$ 65,147
Construction work in progress	844,114	2,488,900	(2,588,617)	744,397
Total Non-Depreciable Capital Assets	909,261	2,488,900	(2,588,617)	809,544
Depreciable Capital Assets				
Fountain Valley Conduit Lease	74,971,048	2,375,021	(1,777,034)	75,569,035
Water treatment plant	15,121,484	50,893	—	15,172,377
Vehicles and transportation equipment	618,310	—	—	618,310
Other assets and major equipment	979,201	—	—	979,201
Minor Equipment	434,240	162,703	—	596,943
Total Depreciable Capital Assets	92,124,283	2,588,617	(1,777,034)	92,935,866
Accumulated depreciation	(42,736,012)	(1,311,090)	1,777,034	(42,270,068)
Total Plant in Service (net of Accumulated Depreciation)	49,388,271	1,277,527	—	50,665,798
Total Capital Assets (net of Accumulated Depreciation)	\$ 50,297,532	\$ 3,766,427	\$ (2,588,617)	\$ 51,475,342

FOUNTAIN VALLEY AUTHORITY

NOTES TO FINANCIAL STATEMENTS

As of and for the Years Ended December 31, 2023 and 2022

Capital assets activity for the year ended December 31, 2022:

	Balance January 1, 2022	Additions	Reductions	Balance December 31, 2022
Non-Depreciable Capital Assets				
Land	\$ 65,147	\$ —	\$ —	\$ 65,147
Construction work in progress	734,397	1,699,170	(1,589,453)	844,114
Total Non-Depreciable Capital Assets	799,544	1,699,170	(1,589,453)	909,261
Depreciable Capital Assets				
Fountain Valley Conduit Lease	74,537,000	735,569	(301,521)	74,971,048
Water treatment plant	14,692,575	797,861	(368,952)	15,121,484
Vehicles and transportation equipment	461,901	156,409	—	618,310
Other assets and major equipment	802,514	176,687	—	979,201
Minor Equipment	434,240	—	—	434,240
Completed construction not classified	760,734	—	(760,734)	—
Total Depreciable Capital Assets	91,688,964	1,866,526	(1,431,207)	92,124,283
Accumulated depreciation	(41,882,788)	(1,334,324)	481,100	(42,736,012)
Total Plant in Service (net of Accumulated Depreciation)	49,806,176	532,202	(950,107)	49,388,271
Total Capital Assets (net of Accumulated Depreciation)	\$ 50,605,720	\$ 2,231,372	\$ (2,539,560)	\$ 50,297,532

NOTE 6 - TOTAL LONG-TERM DEBT

LOAN PAYABLE

On June 1, 2003, the Authority entered into a loan agreement with the CWRPDA in the amount of \$3,221,862 at an interest rate of 3.03%. This loan is payable semi-annually with the final payment due August 1, 2024. These funds were used to replace the motor controls at the Authority's pump stations.

The loan is to be repaid from and secured by a pledge of all net revenues (revenues after deducting operation and maintenance expenses but excluding both revenues and expenses pursuant to the Conveyance Service Contract and Conveyance Service Subcontract).

FOUNTAIN VALLEY AUTHORITY

NOTES TO FINANCIAL STATEMENTS

As of and for the Years Ended December 31, 2023 and 2022

Regarding the loan, The Authority shall maintain an operations and maintenance reserve in an amount equal to three months of operation and maintenance expenses, excluding depreciation, of the water system as set forth in the annual budget for the current fiscal year. The required funds to meet this obligation have been met in 2022 and 2023.

December 31,	Principal Maturities	Interest
2024	\$ 196,113	\$ 357
Total	\$ 196,113	\$ 357

LEASE PAYABLE

As part of the Fry-Ark Project, the Bureau agreed to construct the Conduit for the purpose of transporting raw water to the customers from the Pueblo Dam and Reservoir approximately 25 miles north to the site of the water treatment plant. From the water treatment plant the Bureau constructed an additional 13 miles of mainline and 10 miles of laterals to deliver treated water to the customers. Title to the Conduit is in the name of the United States and remains there until otherwise provided by Congress.

The customers agreed to repay the Bureau the reimbursable costs of constructing the Conduit over time, based on each customer’s allocated share of the total conveyance capacity of the Conduit, through payment of a conveyance service charge. In the Conveyance Service Contract, the District agreed to charge the conveyance service charge to each customer, based on the conveyance service allocated to each customer (which equates to the customer’s participation in the water treatment plant). In addition, in the Conveyance Service Subcontract, the customers agreed to pay a per-acre-foot conveyance service rate to convey non-Fry-Ark water through the Conduit, and to pay a water service charge for Fry-Ark water delivered to them by the District. Charges by the District to the customers are billed through the Authority; the District pays the monies it receives to the Bureau. The total minimum lease payment is due from customers in the year before payment is made to the District and is recorded as unearned revenue.

The Authority is required to reimburse actual construction costs of \$64,802,810 with interest over 40 years. The amount of lease payments from December 31, 1986 through December 31, 2025, varies annually with interest at 3.046% per annum. The Bureau’s payout schedule is periodically credited for miscellaneous revenues derived from Fry-Ark excess capacity or exchange contracts executed after July 1, 2007 pursuant to Section 9115 of P.L. 111-11. Miscellaneous revenues for the year ended December 31, 2022 were estimated, because the Bureau's payout schedule was not available. The estimated miscellaneous revenues were applied to the outstanding lease payable balance, reducing the lease payable balance to zero as of December 31, 2022, and resulting in miscellaneous revenues of approximately \$600,000 for the year ending 2022.

As of December 31, 2022 the conduit lease was paid off. In April 2023, the Authority starting working with the District to complete a reconciliation related to the conduit lease. Once this has been finalized the Authority will reconcile the final schedule to each partner's proportionate share.

FOUNTAIN VALLEY AUTHORITY
NOTES TO FINANCIAL STATEMENTS
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The assets acquired through the lease as of December 31:

	2023	2022
Asset:		
Fountain Valley Conduit		
Original Plant	\$ 58,681,063	\$ 60,458,098
Pipeline replacement	5,698,656	5,698,656
Conduit Improvements	11,189,316	8,814,295
Less: Accumulated depreciation	(28,616,232)	(29,419,908)
Total	\$ 46,952,803	\$ 45,551,141

Summary of the current conveyance service charges:

Customer	Conveyance Service Rate per Acre-Foot
City of Colorado Springs	\$ 305.97
City of Fountain	185.60
Security Water District	168.90
Stratmoor Hills Water District	153.84
Widefield Water and Sanitation District	146.31

CHANGES IN LONG-TERM LIABILITIES

Summary of changes in long-term liabilities as of December 31, 2023:

	Balance January 1, 2023	Additions	Reductions	Balance December 31, 2023	Due Within One Year
Loans payable	\$ 381,020	\$ —	\$ 184,907	\$ 196,113	\$ 196,113
Total	\$ 381,020	\$ —	\$ 184,907	\$ 196,113	\$ 196,113

FOUNTAIN VALLEY AUTHORITY

NOTES TO FINANCIAL STATEMENTS

As of and for the Years Ended December 31, 2023 and 2022

NOTE 7 - NET POSITION

Net position represents the difference between 1) assets and deferred outflows of resources and 2) liabilities and deferred inflows of resources as of the end of each fiscal year.

	<u>2023</u>	<u>2022</u>
Net Investment in Capital Assets		
Net capital assets	\$51,475,342	\$50,297,531
Less:		
Loan payable	<u>(196,113)</u>	<u>(381,020)</u>
Total Net Investment in Capital Assets	<u>51,279,229</u>	<u>49,916,511</u>
 Restricted		
Restricted for emergencies	127,480	127,357
Restricted for replacements	135,610	548,090
Principal and interest retirement fund, loan	82,348	84,050
 Debt service		
Operation and maintenance expense reserve fund	<u>1,250,000</u>	<u>1,250,000</u>
Total Restricted	<u>1,595,438</u>	<u>2,009,497</u>
Unrestricted	<u>17,402,164</u>	<u>11,818,582</u>
Total Net Position	<u><u>\$70,276,831</u></u>	<u><u>\$63,744,590</u></u>

Summary of the change in amounts invested in capital assets:

	<u>2023</u>	<u>2022</u>
Balance, beginning	\$ 49,916,511	\$ 48,647,706
Change in capital assets	1,177,811	(308,189)
Change in related debt	<u>184,907</u>	<u>1,576,994</u>
Balance, ending	<u><u>\$ 51,279,229</u></u>	<u><u>\$ 49,916,511</u></u>

NOTE 8 – COMMITMENTS

WATER TREATMENT CONTRACT

The Authority treats the water delivered to the water treatment plant on behalf of the customers and charges its customers for water treatment under the terms of the Water Treatment Contract. The Authority is required to provide, and the customers are required to pay for the rights to water treatment.

Purchase and Sale of Water Treatment and Treated Water - The Authority agrees to treat and cause delivery of water to each customer. Each customer agrees to take all actions necessary under the Conveyance Service Contract and Conveyance Service Subcontract to cause delivery to the water treatment plant of all water to be

FOUNTAIN VALLEY AUTHORITY

NOTES TO FINANCIAL STATEMENTS

As of and for the Years Ended December 31, 2023 and 2022

conveyed through the Conduit. The Authority also agrees to treat additional raw water received through the Conduit on behalf of each customer.

Rates - Each customer agrees to pay to the Authority a water treatment availability charge, proportionate to its participation, for the right to receive water treatment. The water treatment availability charge is a "take or pay" charge, payable whether or not a customer requests and receives any treated water. The water treatment availability charge is set at a rate sufficient to 1) provide net revenues in each fiscal year which will equal current fiscal year's principal installments and interest on loan payments taking into account as net revenues amounts on deposit in the Operation and Maintenance Expense Reserve Fund, 2) to assist in cash funding future replacement projects and 3) pay annual plant costs (other than variable costs, comprising costs of chemicals and electricity directly related to water treatment). Variable costs are charged monthly to each customer receiving treated water based on each customer's proportion of treated and delivered water.

The water treatment availability charge and variable costs are billed to each customer on a monthly basis. These charges are in addition to the Conveyance Service Rates set forth in Note 6 - Total Long-Term Debt. These billings, together with the Operation and Maintenance Expense Reserve Fund of \$1,250,000, were in excess of the above requirement for 2023 and 2022.

Each customer covenants that it will establish, maintain and collect reasonable rates and charges for water service of its water system or combined utility system, which, together with other legally available funds of that customer, will enable it to pay all of its obligations to the Authority under the Water Treatment Contract and the Conveyance Service Subcontract. Customers are not subject to the jurisdiction of the Public Utilities Commission of the State of Colorado concerning rates, water quality, metering and other matters.

Limited Obligations - The obligations of each customer under the Water Treatment Contract are not general obligations of each customer and are not secured by a pledge of tax revenues, but are payable and enforceable solely and only from the revenues derived from the operation of the water system or combined utility of such customer.

NOTE 9 – CONTINGENCIES AND CLAIMS

RISK MANAGEMENT

Risk management oversight in evaluating the insurable risk of loss to protect the Authority's assets is provided by Utilities. The Colorado Governmental Immunity Act provides the maximum amount that may be recovered through tort claims under Colorado law of \$424,000 for any injury to one person in any single occurrence and \$1,195,000 for any injury to two or more persons in any single occurrence. In addition, the Authority purchases insurance for public officials' liability, general, automobile, excess liability and physical damage coverage for buildings, contents, equipment and automobiles with varying deductibles and limits. The pipeline is self-insured. Settled claims have not exceeded insurance coverage during any of the last three fiscal years.

AMENDMENT TO COLORADO CONSTITUTION

Colorado voters passed an amendment to the State Constitution, Article X, Section 20 ("Amendment"), which has several limitations, including raising revenue, spending abilities and other specific requirements of state and local governments. Enterprises, defined as government-owned businesses authorized to issue revenue bonds and receiving less than 10.0% of their annual revenue in grants from all state and local governments combined, are excluded from the provisions of the Amendment. The Authority is of the opinion that it qualifies for this exclusion. The Amendment is complex and subject to judicial interpretation. The Authority believes it is in compliance with the requirements of the Amendment. However, the Authority has made certain interpretations of the Amendment's language in order to determine its compliance.

FOUNTAIN VALLEY AUTHORITY

NOTES TO FINANCIAL STATEMENTS

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The Authority is a political subdivision of the State of Colorado separate from each of the member governments. As such, the Authority believes it is not subject to any limitations regarding raising revenue or spending abilities that are set forth in the Charter of the City.

LEGAL MATTERS

The Authority is a political subdivision of the State of Colorado separate from each of the member governments. Tort claims against the Authority are subject to the terms, conditions and limitations provided by the Colorado Governmental Immunity Act, C.R.S. 24-10-101 et seq. No litigation was pending against the Authority as of December 31, 2023, and the Authority is not aware of any threatened claims or litigation that could be filed against the Authority.